By: Representative Janus To: Constitution

HOUSE CONCURRENT RESOLUTION NO. 30

A CONCURRENT RESOLUTION PROPOSING AN AMENDMENT TO SECTION 273, MISSISSIPPI CONSTITUTION OF 1890, TO REQUIRE THE CHIEF LEGISLATIVE BUDGET OFFICER TO PREPARE A FISCAL ANALYSIS OF EACH INITIATIVE MEASURE PROPOSING TO AMEND THE MISSISSIPPI CONSTITUTION OF 1890; TO PROVIDE THAT A PROPOSED INITIATIVE THAT WOULD RESULT DURING THE NEXT FULL STATE FISCAL YEAR IN A LOSS OF STATE REVENUES OF MORE THAN ONE PERCENT OF THE STATE GENERAL FUND SHALL BE INVALID; AND FOR RELATED PURPOSES.

- 9 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF
- 10 MISSISSIPPI, That the following amendment to the Mississippi
- 11 Constitution of 1890 is proposed to the qualified electors of the
- 12 state:
- 13 Amend Section 273, Mississippi Constitution of 1890, to read
- 14 as follows:
- "Section 273. (1) Amendments to this Constitution may be
- 16 proposed by the Legislature or by initiative of the people.
- 17 (2) Whenever two-thirds (2/3) of each house of the
- 18 Legislature, which two-thirds (2/3) shall consist of not less than
- 19 a majority of the members elected to each house, shall deem any
- 20 change, alteration or amendment necessary to this Constitution,
- 21 such proposed amendment, change or alteration shall be read and
- 22 passed by two-thirds (2/3) vote of each house, as herein provided;
- 23 public notice shall then be given by the Secretary of State at
- 24 least thirty (30) days preceding an election, at which the
- 25 qualified electors shall vote directly for or against such change,
- 26 alteration or amendment, and if more than one (1) amendment shall
- 27 be submitted at one (1) time, they shall be submitted in such
- 28 manner and form that the people may vote for or against each
- 29 amendment separately; and, notwithstanding the division of the

30 Constitution into sections, the Legislature may provide in its

31 resolution for one or more amendments pertaining and relating to

32 the same subject or subject matter, and may provide for one or

33 more amendments to an article of the Constitution pertaining and

34 relating to the same subject or subject matter, which may be

35 included in and voted on as one (1) amendment; and if it shall

36 appear that a majority of the qualified electors voting directly

37 for or against the same shall have voted for the proposed change,

38 alteration or amendment, then it shall be inserted as a part of

39 the Constitution by proclamation of the Secretary of State

40 certifying that it received the majority vote required by the

Constitution; and the resolution may fix the date and direct the

calling of elections for the purposes hereof.

(3) The people reserve unto themselves the power to propose and enact constitutional amendments by initiative. An initiative to amend the Constitution may be proposed by a petition signed over a twelve-month period by qualified electors equal in number to at least twelve percent (12%) of the votes for all candidates for Governor in the last gubernatorial election. The signatures of the qualified electors from any congressional district shall

50 not exceed one-fifth (1/5) of the total number of signatures

51 required to qualify an initiative petition for placement upon the

52 ballot. If an initiative petition contains signatures from a

53 single congressional district which exceed one-fifth (1/5) of the

54 total number of required signatures, the excess number of

55 signatures from that congressional district shall not be

56 considered by the Secretary of State in determining whether the

petition qualifies for placement on the ballot.

(4) The sponsor of an initiative shall identify in the text of the initiative the amount and source of revenue required to implement the initiative. If the initiative requires a reduction in any source of government revenue, or a reallocation of funding from currently funded programs, the sponsor shall identify in the text of the initiative the program or programs whose funding must be reduced or eliminated to implement the initiative. Compliance with this requirement shall not be a violation of the subject

66 matter requirements of this section of the Constitution.

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- 67 (5) The chief legislative budget officer shall prepare and
- 68 submit to the Secretary of State a fiscal analysis of each
- 69 proposed initiative. If the fiscal analysis indicates that the
- 70 proposed initiative would result during the next full state fiscal
- 71 year in a loss of state revenues of more than one percent (1%) of
- 72 the State General Fund, then the proposed initiative shall be
- 73 <u>invalid</u> and the Secretary of State shall return the initiative and
- 74 <u>a copy of the fiscal analysis to the sponsor.</u>
- 75 <u>(6)</u> The initiative process shall not be used:
- 76 (a) For the proposal, modification or repeal of any
- 77 portion of the Bill of Rights of this Constitution;
- 78 (b) To amend or repeal any law or any provision of the
- 79 Constitution relating to the Mississippi Public Employees'
- 80 Retirement System;
- 81 (c) To amend or repeal the constitutional guarantee
- 82 that the right of any person to work shall not be denied or
- 83 abridged on account of membership or nonmembership in any labor
- 84 union or organization; or
- 85 (d) To modify the initiative process for proposing
- 86 amendments to this Constitution.
- 87 (7) The Secretary of State shall file with the Clerk of the
- 88 House and the Secretary of the Senate the complete text of the
- 89 certified initiative on the first day of the regular session. A
- 90 constitutional initiative may be adopted by a majority vote of
- 91 each house of the Legislature. If the initiative is adopted,
- 92 amended or rejected by the Legislature; or if no action is taken
- 93 within four (4) months of the date that the initiative is filed
- 94 with the Legislature, the Secretary of State shall place the
- 95 initiative on the ballot for the next statewide general election.
- 96 The chief legislative budget officer shall prepare a fiscal
- 97 analysis of each initiative and each legislative alternative. A
- 98 summary of each fiscal analysis shall appear on the ballot.
- 99 (8) If the Legislature amends an initiative, the amended

100	version and the original initiative shall be submitted to the
101	electors. An initiative or legislative alternative must receive a
102	majority of the votes thereon and not less than forty percent
103	(40%) of the total votes cast at the election at which the measure
104	was submitted to be approved. If conflicting initiatives or
105	legislative alternatives are approved at the same election, the
106	initiative or legislative alternative receiving the highest number
107	of affirmative votes shall prevail.
108	(9) If an initiative measure proposed to the Legislature has
109	been rejected by the Legislature and an alternative measure is
110	passed by the Legislature in lieu thereof, the ballot titles of
111	both such measures shall be so printed on the official ballots
112	that a voter can express separately two (2) preferences: First,
113	by voting for the approval of either measure or against both
114	measures, and, secondly, by voting for one measure or the other
115	measure. If the majority of those voting on the first issue is
116	against both measures, then both measures fail, but in that case
117	the votes on the second issue nevertheless shall be carefully
118	counted and made public. If a majority voting on the first issue
119	is for the approval of either measure, then the measure receiving
120	a majority of the votes on the second issue and also receiving not
121	less than forty percent (40%) of the total votes cast at the
122	election at which the measure was submitted for approval shall be
123	law. Any person who votes for the ratification of either measure
124	on the first issue must vote for one (1) of the measures on the
125	second issue in order for the ballot to be valid. Any person who
126	votes against both measures on the first issue may vote but shall
127	not be required to vote for any of the measures on the second
128	issue in order for the ballot to be valid. Substantially the
129	following form shall be a compliance with this subsection:
130	INITIATED BY PETITION AND ALTERNATIVE
131	BY LEGISLATURE
132	Initiative Measure No, entitled (here insert the

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     ballot title of the initiative measure).
          Alternative Measure No. ____A, entitled (here insert the
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     ballot title of the alternative measure).
                VOTE FOR APPROVAL OF EITHER, OR AGAINST BOTH:
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      FOR APPROVAL OF EITHER Initiative No._____
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          OR Alternative No. ____A \dots . . . . . . . . . . . . . . ( )
      AGAINST Both Initiative No. ___
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          AND Alternative No. ____A . . . . . . . . . . . . . . . ( )
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                            AND VOTE FOR ONE:
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      FOR Alternative Measure No. ____A . . . . . . . . . . . . ( )
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          (10) No more than five (5) initiative proposals shall be
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     submitted to the voters on a single ballot, and the first five (5)
     initiative proposals submitted to the Secretary of State with
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     sufficient petitions shall be the proposals which are submitted to
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     the voters. The sufficiency of petitions shall be decided in the
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     first instance by the Secretary of State, subject to review by the
     Supreme Court of the state, which shall have original and
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     exclusive jurisdiction over all such cases.
          (11) An initiative approved by the electors shall take
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     effect thirty (30) days from the date of the official declaration
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     of the vote by the Secretary of State, unless the measure provides
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     otherwise.
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          (12) If any amendment to the Constitution proposed by
     initiative petition is rejected by a majority of the qualified
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     electors voting thereon, no initiative petition proposing the
     same, or substantially the same, amendment shall be submitted to
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     the electors for at least two (2) years after the date of the
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     election on such amendment.
          (13) The Legislature shall provide by law the manner in
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     which initiative petitions shall be circulated, presented and
     certified. To prevent signature fraud and to maintain the
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     integrity of the initiative process the state has a compelling
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166 interest in insuring that no person shall circulate an initiative 167 petition or obtain signatures on an initiative petition unless the 168 person is a resident of this state at the time of circulation. For the purposes of this subsection the term "resident" means a 169 170 person who is domiciled in Mississippi as evidenced by an intent 171 to maintain a principal dwelling place in Mississippi indefinitely and to return to Mississippi if temporarily absent, coupled with 172 an act or acts consistent with that intent. Every person who 173 174 circulates an initiative petition shall print and sign his name on 175 each page of an initiative petition, or on a separate page attached to each page, certifying that he was a resident of this 176 177 state at the time of circulating the petition. The Secretary of 178 State shall refuse to accept for filing any page of an initiative 179 petition upon which the signatures appearing thereon were obtained by a person who was not a resident of this state at the time of 180 181 circulating the petition, and an initiative measure shall not be 182 placed on the ballot if the Secretary of State determines that 183 without such signatures the petition clearly bears an insufficient 184 number of signatures. The provisions of this subsection (12) 185 shall be applicable to all initiative measures that have not been 186 placed on the ballot at the time this proposed amendment is ratified by the electorate. 187

188 (14) The Legislature may enact laws to carry out the
189 provisions of this section but shall in no way restrict or impair
190 the provisions of this section or the powers herein reserved to
191 the people."

BE IT FURTHER RESOLVED, That this proposed amendment shall be submitted by the Secretary of State to the qualified electors at an election to be held on the first Tuesday after the first Monday of November 1999, as provided by Section 273 of the Constitution and by general law.

BE IT FURTHER RESOLVED, That the explanation of this proposed amendment for the ballot shall read as follows: "This proposed

constitutional amendment requires the chief legislative budget
officer to prepare a fiscal analysis of each initiative measure
proposing to amend the Mississippi Constitution. A proposed
initiative is invalid if it would result during the next full
state fiscal year in a loss of state revenues of more than one
percent of the State General Fund."